# THE NAVAJO NATION Navajo Nation Environmental Protection Ages

# RUSSELL BEGAYE PRESIDENT JONATHAN NEZ VICE PRESIDENT

Navajo Nation Environmental Protection Agency -Air Quality Control/Operating Permit Program

Post Office Box 529, Fort Defiance, AZ 86504 • Bldg. #2837 Route 112

l'elephone (928) 729-4096, Fax (928) 729-4313, Email [ HYPERLINK "mailto:airquality@navajo-nsn.gov" ] www.navajonationepa.org/airquality.html

#### **TITLE V PERMIT TO OPERATE**

PERMIT #:FACILITY NAME:LOCATION:COUNTY:STATE:NN OP 18-011Western Refining Southwest Inc.GallupMcKinleyNM

ISSUE DATE: EXPIRATION DATE: AFS PLANT ID: PERMITTING AUTHORITY:

XX/XX/2018 XX/XX/2023 35-031-84232 NNEPA

**ACTION/STATUS: PART 71 OPERATING PERMIT** 

#### TABLE OF CONTENTS

Abbreviations and Acronyms

#### I. Source Identification

### II. Requirements for Specific Units

- A. NSPS General Provisions
- B. NSPS General Control Device Requirements
- C. NSPS Requirements
- D. Monitoring and Testing Requirements
- E. Compliance Schedule
- F. Operational Flexibility

#### III. Facility-Wide or Generic Permit Conditions

- A. Recordkeeping Requirements
- B. Reporting Requirements
- C. Stratospheric Ozone and Climate Protection
- D. Asbestos from Demolition and Renovation
- E. Chemical Accident Prevention

#### IV. Title V Administrative Requirements

- A. Fee Payment
- B. Blanket Compliance Statement
- C. Compliance Certifications
- D. Duty to Provide and Supplement Information
- E. Submissions
- F. Severability Clause
- G. Permit Actions
- H. Administrative Permit Amendments
- I. Minor Permit Modifications
- J. Significant Permit Modifications
- K. Reopening for Cause
- L. Property Rights
- M. Inspection and Entry

- N. Emergency ProvisionsO. Transfer of Ownership or Operation
- P. Off-Permit ChangesQ. Permit Expiration and RenewalR. Malfunction



### **Abbreviations and Acronyms**

AR Acid Rain

ARP Acid Rain Program

CAA Clean Air Act [42 U.S.C. Section 7401 et seq.]

CAM Compliance Assurance Monitoring
CEMS Continuous Emission Monitoring System

CFR Code of Federal Regulations EIP Economic Incentives Program

E/U Emission Unit

gal gallon gr grains

HAP Hazardous Air Pollutant

hp horsepower

hr hour

Id. No. Identification Number

ISO International Standards Organization

kg kilogram lb pound

MACT Maximum Achievable Control Technology

Mg mega gram

MMBtu million British Thermal Units

mo month

MVAC Motor Vehicle Air Conditioner

NESHAP National Emission Standards for Hazardous Air Pollutants

NNEPA Navajo Nation Environmental Protection Agency NNOPR Navajo Nation Operating Permit Regulations

NNADCR Navajo Nation Acid Deposition Control Regulations

NO<sub>x</sub> Nitrogen Oxides

NSPS New Source Performance Standards

NSR New Source Review PM Particulate Matter

PM10 Particulate Matter less than 10 microns in diameter PM2.5 Particulate Matter less than 2.5 microns in diameter

ppm parts per million

PSD Prevention of Significant Deterioration

PTE Potential to Emit

psia pounds per square inch absolute

RMP Risk Management Plan

SNAP Significant New Alternatives Program

scf standard cubic foot SO<sub>2</sub> Sulfur Dioxide TPY tons per year TPH tons per hour

TSP Total Suspended Particulate

US EPA United States Environmental Protection Agency

VOC Volatile Organic Compounds

#### I. Source Identification

• Parent Company Name: Western Refining Southwest, Inc.

• Parent Company Address: 92 Giant Crossing Road,

Gallup NM 87301

• Plant Operator: Western Refining Southwest, Inc.

• Plant Operator Address: 92 Giant Crossing Road,

Gallup NM 87301

• Plant Name: Western Refining Wingate Facility

• Plant Location: Section 16, Township 15N, Range 17W

6 miles east of Gallup, New Mexico

• County: McKinley, New Mexico

• US EPA Region: IX

• Reservation: Navajo Nation

Company Contact: William Bailey
 Responsible Official: Daniel J. Statile
 US EPA Contact: Lisa Beckham
 Tribal Contact: Tennille Denetdeel
 Phone: (505) 726-9743
 Phone: (505) 722-0202
 Phone: (415) 972-3811
 Phone: (928) 729-4248

• SIC Code: 5171

• AFS Plant Id. No.: 35-031-84232

• Description of Process: The Wingate facility is a crude oil transloading and

storage facility. The facility operates as authorized by NSR and Title V permits issued by New Mexico Environment Department. The only emission source associated with facility that is located on the Navajo Nation is a candlestick flare; therefore this permit only

applies to that flare.

• Significant Emission Units:

Emission Unit Id. No.	Unit Description	Nominal Capacity	Commenced Construction/ Installation Date	Associated Control Equipment
17	Candlestick flare, Secondary control equipment	63.6 Mscf/hr 25 MMscf/yr (including safety factor)	10/23/72	N/A

#### II. Requirements for Specific Units

#### **II.A.** NSPS General Provisions

The following requirements apply to the operation, maintenance, and testing of the candlestick flare, Unit ID No. 17, in accordance with 40 CFR § 60, Subparts A ("General Provisions"), RRR (Standards of Performance for Volatile Organic Compound (VOC) Emissions From Synthetic Organic Chemical Manufacturing Industry (SOCMI) Reactor Processes), NNN (Standards of Performance for VOC Emissions From Synthetic Organic Chemical Manufacturing Industry (SOCMI) Distillation Operations), and KKK (Standards of Performance for Equipment Leaks of VOC from Onshore Natural Gas Processing Plants):

1. All requests, reports, applications, submittals, and other communications to the Executive Director (NNEPA) pursuant to 40 CFR § 60 shall be submitted in duplicate to the US EPA Region IX office at the following address [40 CFR § 60.4(a)]:

Manager, Air & Tri-Section ENF-2-1 US EPA Region 9 Enforcement Division 75 Hawthorne Street San Francisco, CA 94105-3901

- 2. The permittee shall maintain records of the occurrence and duration of any startup, shutdown, or malfunction in the operation of Western Refining Wingate Facility; any malfunction of the air pollution control equipment; or any periods during which a continuous monitoring system or monitoring device is inoperative. [40 CFR §60.7(b)]
- The availability to the public of information provided to, or otherwise obtained by, the US EPA Administrator under this permit shall be governed by 40 CFR Part 2 (information submitted voluntarily to the Administrator for the purposes of compliance with 40 CFR §§ 60.5 and 60.6 is governed by 40 CFR §§ 2.201 through § 2.213 and not by 40 CFR § 2.301). [40 CFR § 60.9]
- Compliance with the standards in 40 CFR Part 60 and Conditions II.B and II.C shall be determined in accordance with the performance tests established by 40 CFR § 60.8, unless otherwise specified in the applicable standard. [40 CFR § 60.11(a)]
- 5. At all times, including periods of startup, shutdown, and malfunction, the permittee shall, to the extent practicable, maintain and operate Western Refining Wingate Facility, including associated air pollution control equipment, in a manner consistent with good air pollution control practice for minimizing emissions. Determination of whether acceptable operating and maintenance procedures are being used will be based on information available to the

Administrator which may include, but is not limited to, monitoring results, opacity observations, review of operating and maintenance procedures, and inspection of the source. [40 CFR §60.11(d)]

- 6. For the purpose of submitting compliance certifications or establishing whether or not a person has violated or is in violation of any standard in 40 CFR § 60, nothing shall preclude the use, including the exclusive use, of any credible evidence or information, relevant to whether a source would have been in compliance with applicable requirements if the appropriate performance or compliance test or procedure had been performed. [40 CFR § 60.11(g)]
- 7. The permittee shall not build, erect, install, or use any article, machine, equipment or process, the use of which conceals an emission which would otherwise constitute a violation of an applicable standard. Such concealment includes, but is not limited to, the use of gaseous diluents to achieve compliance with an opacity standard or with a standard which is based on the concentration of a pollutant in the gases discharged to the atmosphere. [40 CFR § 60.12]
- 8. With respect to applicable NSPS provisions under 40 CFR § 60, the permittee shall comply with the "General notification and reporting requirements" found in 40 CFR § 60.19. [40 CFR § 60.19]
- 9. The permittee shall provide to NNEPA and US EPA Region IX written notification or, if acceptable to NNEPA, US EPA Region IX and the permittee, electronic notification of any reconstruction of Western Refining Wingate Facility, or any physical or operational change to Western Refining Wingate Facility which may increase the emission rate of any air pollutant to which a standard applies, unless that change is specifically exempted under this permit or in 40 CFR § 60.14(e), in accordance with 40 CFR § 60.7. [40 CFR § 60.7(a)]

### **II.B.** NSPS General Control Device Requirements

The Permittee shall comply with the following requirements for the candlestick flare (EU 17) in accordance with 40 CFR § 60.18 and Condition II.C of this permit

- (a) (1) Flares shall be designed for and operated with no visible emissions as determined by the methods specified in paragraph (d), except for periods not to exceed a total of 5 minutes during any 2 consecutive hours
  - (2) Flares shall be operated with a flame present at all times, as determined by the methods specified in paragraph (d).
  - (3) An owner/operator has the choice of adhering to either the heat content specifications in paragraph (a)(3)(ii) of this section and the maximum tip velocity specifications in paragraph (a)(4) of this section, or adhering to the requirements in paragraph (a)(3)(i) of this section.
    - (i)(A) Flares shall be used that have a diameter of 3 inches or greater, are

nonassisted, have a hydrogen content of 8.0 percent (by volume), or greater, and are designed for and operated with an exit velocity less than 37.2 m/sec (122 ft/sec) and less than the velocity,  $V_{max}$ , as determined by the following equation:

$$V_{\text{max}} = (X_{\text{H2}} - K_1) * K_2$$

Where:

 $V_{max}$  = Maximum permitted velocity, m/sec.

 $K_1 = Constant$ , 6.0 volume-percent hydrogen.

 $K_2 = \text{Constant}, 3.9 \text{(m/sec)/volume-percent hydrogen.}$ 

 $X_{H2}$  = The volume-percent of hydrogen, on a wet basis, as calculated by using the American Society for Testing and Materials (ASTM) Method D1946–77. (Incorporated by reference as specified in §60.17).

- (B) The actual exit velocity of a flare shall be determined by the method specified in paragraph (d)(4) of this section.
- (ii) Flares shall be used only with the net heating value of the gas being combusted being 11.2 MJ/scm (300 Btu/scf) or greater if the flare is steam-assisted or air-assisted; or with the net heating value of the gas being combusted being 7.45 MJ/scm (200 Btu/scf) or greater if the flare is nonassisted. The net heating value of the gas being combusted shall be determined by the methods specified in paragraph (d)(3) of this section.
- (4)(i) Steam-assisted and nonassisted flares shall be designed for and operated with an exit velocity, as determined by the methods specified in paragraph (d)(4) of this section, less than 18.3 m/sec (60 ft/sec), except as provided in paragraphs (a)(4) (ii) and (iii) of this section.
  - (ii) Steam-assisted and nonassisted flares designed for and operated with an exit velocity, as determined by the methods specified in paragraph (d)(4), equal to or greater than 18.3 m/sec (60 ft/sec) but less than 122 m/sec (400 ft/sec) are allowed if the net heating value of the gas being combusted is greater than 37.3 MJ/scm (1,000 Btu/scf).
  - (iii)Steam-assisted and nonassisted flares designed for and operated with an exit velocity, as determined by the methods specified in paragraph (d)(4), less than the velocity, V<sub>max</sub>, as determined by the method specified in paragraph (d)(5), and less than 122 m/sec (400 ft/sec) are allowed.
- (5) Air-assisted flares shall be designed and operated with an exit velocity less than the velocity,  $V_{max}$ , as determined by the method specified in paragraph (d)(6).
- (6) Flares used to comply with this section shall be steam-assisted, air-assisted, or nonassisted
- (b) Owners or operators of flares used to comply with the provisions of this subpart shall monitor these control devices to ensure that they are operated and maintained in

- conformance with their designs. Applicable subparts will provide provisions stating how owners or operators of flares shall monitor these control devices.
- (c) Flares used to comply with provisions of this subpart shall be operated at all times when emissions may be vented to them.
- (d)(1) Method 22 of appendix A to this part shall be used to determine the compliance of flares with the visible emission provisions of this subpart. The observation period is 2 hours and shall be used according to Method 22.
  - (2) The presence of a flare pilot flame shall be monitored using a thermocouple or any other equivalent device to detect the presence of a flame.
  - (3) The net heating value of the gas being combusted in a flare shall be calculated using the following equation:

Where:

H<sub>T</sub> = Net heating value of the sample, MJ/scm; where the net enthalpy per mole of off gas is based on combustion at 25 °C and 760 mm Hg, but the standard temperature for determining the volume corresponding to one mole is 20 °C;

K \* Constant, 7 
$$(\frac{1}{ppm})$$
  $(\frac{g \text{ mole}}{scm})$   $(\frac{MJ}{kca})$   
where the standard temperature for  $(\frac{g \text{ mole}}{scm})$  is 20°C;

- C<sub>i</sub> = Concentration of sample component i in ppm on a wet basis, as measured for organics by Reference Method 18 and measured for hydrogen and carbon monoxide by ASTM D1946–77 or 90 (Reapproved 1994) (Incorporated by reference as specified in §60.17), and
- H<sub>i</sub> = Net heat of combustion of sample component i, kcal/g mole at 25 °C and 760 mm Hg. The heats of combustion may be determined using ASTM D2382-76 or 88 or D4809-95 (incorporated by reference as specified in §60.17) if published values are not available or cannot be calculated.
- (4) The actual exit velocity of a flare shall be determined by dividing the volumetric flowrate (in units of standard temperature and pressure), as determined by Reference Methods 2, 2A, 2C, or 2D as appropriate; by the unobstructed (free) cross sectional area of the flare tip.
- (5) The maximum permitted velocity,  $V_{max}$ , for flares complying with paragraph (a)(4)(iii) shall be determined by the following equation.

$$Log_{10} (V_{max}) = (H_T + 28.8)/31.7$$

 $V_{\text{max}} = Maximum permitted velocity, m/sec$ 

28.8 = Constant

31.7 = Constant

 $H_T$  = The net heating value as determined in paragraph (d)(3).

(6) The maximum permitted velocity,  $V_{max}$ , for air-assisted flares shall be determined by the following equation.

$$V_{\text{max}} = 8.706 + 0.7084 \text{ (H}_{\text{T}})$$

 $V_{max} = Maximum permitted velocity, m/sec$ 

8.706 = Constant

0.7084 = Constant

 $H_T$  = The net heating value as determined in paragraph (d)(3).

# II.C. NSPS Requirements (Unit ID No. 17 only)

#### A. 40 CFR Part 60, Subpart NNN

The Permittee shall comply with the following provisions of 40 CFR Part 60, Subpart NNN, included as Appendix A of this permit, and 40 CFR §60.18 as specified at Condition II.B of the permit, when using the candlestick flare (EU 17) to comply with Subpart NNN for the vapor recovery unit (Unit 11), Mega train ("B") Depropanizer Distillation Unit and the Butamer De isobutanizer reactors regulated under New Mexico Environment Department Operating Permit et seq.:

- (1) 40 CFR §60.660 (Applicability and designation of affected facility)
- (2) 40 CFR §60.661 (Definitions)
- (3) 40 CFR §60.662(b) (Standards)
- (4) 40 CFR §60.663(b) Monitoring of emissions and operations)
- (5) 40 CFR §60.664(a),(d) and (e) (Test methods and procedures)
- (6) 40 CFR §60.665(b)(3),(f), and (l)(4) (Reporting and recordkeeping requirements)
- (7) 40 CFR §60.666 (Reconstruction)
- (8) 40 CFR §60.667 (Chemicals affected by subpart NNN)

# B. 40 CFR Part 60, Subpart RRR

The Permittee shall comply with the following provisions of 40 CFR Part 60, Subpart RRR, included as Appendix B of this permit, and 40 CFR §60.18 as specified at Condition II.B of the permit, when using the candlestick flare (EU 17) to comply with Subpart RRR for the vapor recovery unit (Unit 11), isobutanizer reactors regulated under New Mexico Environment Department Operating Permit et seq.:

- (1) 40 CFR §60.700 (Applicability and designation of affected facility)
- (2) 40 CFR §60.701 (Definitions)
- (3) 40 CFR §60.702(b) (Standards)
- (4) 40 CFR §60.703(b) (Monitoring of emissions and operations)
- (5) 40 CFR §60.704(a),(c) and (d) (Test methods and procedures)

- (6) 40 CFR §60.705(b)(3),(d),(e),(l)(3),(l)(7), and (s) (Reporting and recordkeeping requirements)
- (7) 40 CFR §60.706 (Reconstruction)
- (8) 40 CFR §60.707 (Chemicals affected by subpart RRR)

#### C. 40 CFR Part 60, Subpart KKK

The Permittee shall comply with the following provisions of 40 CFR Part 60, Subpart KKK, included as Appendix C of this permit, and 40 CFR §60.18 as specified at Condition II.B of the permit, when using the candlestick flare (EU 17) to comply with Subpart KKK for the vapor recovery unit (Unit 11), the truck rack loading system (Unit 16), and the butamer unit (Unit 18) regulated under New Mexico Environment Department Operating Permit *et seq*.:

(1) 40 CFR §60.633(g) (Exceptions)

# **II.D. Monitoring and Testing Requirements** [40 CFR § 71.6(a)(3)(i)(B) & (C);71.6(a)(3)(ii); 71.6 (c)(1)]

- A. At least once per calendar year, the Permittee shall conduct a performance test utilizing Method 22 (Smoke Emissions From Flares) in order to determine compliance with Condition II.B(a)(1) when the equipment associated with Conditions II.C.A, II.C.B or II.C.C are venting gas to the flare. The observer must be knowledgeable with respect to the general procedures for determining the presence of visible emissions. At a minimum, the observer must be trained and knowledgeable regarding the effects of background contrast, ambient lighting, observer position relative to lighting, wind, and the presence of uncombined water (condensing water vapor) on the visibility of emissions. Smoke emissions are defined as a pollutant generated by combustion in a flare and occurring immediately downstream of the flame. Smoke occurring within the flame, but not downstream of the flame, is not considered a smoke emission. The observation period shall be 2 hours.
  - B. For each Method 22 observation, the observer shall record and maintain records of the following:
    - (1) the date and time of the observation and the name of the observer;
    - (2) the unit ID number;
    - (3) whether or not the emission unit(s) were operating;
    - (4) statement of whether visible emissions were detected, and if so, whether they were observed continuously or intermittently; and
    - (5) the results of the Method 22 observation.

- C. The Permittee shall retain records of such compliance testing and present such records upon request.
- D. In order to demonstrate compliance with Condition II.B.(a)(2), the Permittee shall monitor the continuous presence of a flame using the method outlined in Condition II.B(d)(2).

#### **II.E.** Compliance Schedule [40 CFR §§ 71.5(c)(8)(iii), 71.6(c)(3)]

- 1. For applicable requirements with which Western Refining Wingate Facility is in compliance, Western Refining Wingate Facility will continue to comply with such requirements.
- 2. For applicable requirements that will become effective during the permit term, Western Refining Wingate Facility shall meet such requirements on a timely basis.
- 3. For purposes of this permit, "applicable requirement" means all of the following as they apply to emissions units in a Part 71 source (including requirements that have been promulgated or approved by US EPA through rulemaking at the time of issuance but have future compliance dates) [40 CFR § 71.2]:
  - a. Any standard or other requirement provided for in the applicable implementation plan approved or promulgated by US EPA through a rulemaking under Title I of the Clean Air Act ("CAA") that implements the relevant requirements of the CAA, including any revisions to that plan promulgated in 40 CFR Part 52;
  - b. Any term or condition of any preconstruction permits issued pursuant to regulations approved or promulgated through rulemaking under Title I, including Parts C or D, of the CAA;
  - c. Any standard or other requirement under Section 111 of the CAA, including Section 111(d);
  - d. Any standard or other requirement under section 112 of the CAA, including any requirement concerning accident prevention under Section 112(r)(7) of the CAA;
  - e. Any standard or other requirement of the acid rain program under Title IV of the CAA or 40 CFR Parts 72 through 78;
  - f. Any requirements established pursuant to Section 114(a)(3) or 504(b) of the CAA;
  - g. Any standard or other requirement under Section 126(a)(1) and (c) of the

CAA;

- h. Any standard or other requirement governing solid waste incineration under Section 129 of the CAA;
- i. Any standard or other requirement for consumer and commercial products under Section 183(e) of the CAA;
- j. Any standard or other requirement for tank vessels under Section 183(f) of the CAA;
- k. Any standard or other requirement of the program to control air pollution from outer continental shelf sources under Section 328 of the CAA;
- 1. Any standard or other requirement of the regulations promulgated at 40 CFR Part 82 to protect stratospheric ozone under Title VI of the CAA, unless the EPA Administrator has determined that such requirements need not be contained in a Title V permit; and
- m. Any national ambient air quality standard or increment or visibility requirement under Part C of Title I of the CAA, but only as it would apply to temporary sources permitted pursuant to Section 504(e) of the CAA.
- **II.F.** Operational Flexibility [40 CFR § 71.6(a)(13)(i)] [NNOPR § 404(A)] [The NNOPR provision is enforceable by NNEPA only.]
  - 1. The permittee is allowed to make a limited class of changes under CAA §502(b)(10) within Western Refining Wingate Facility that contravene the specific terms of this permit, without applying for a permit revision, provided the changes do not exceed the emissions allowable under this permit (whether expressed therein as a rate of emissions or in terms of total emissions) and are not Title I modifications. This class of changes does not include:
    - a. Changes that would violate any applicable requirements; or
    - b. Changes that would contravene federally enforceable permit terms and conditions that are monitoring (including test methods), recordkeeping, reporting, or compliance certification requirements. [40 CFR § 71.2] [NNOPR § 102(54)]
  - 2. The permittee is required to notify NNEPA and US EPA Region IX at least seven days in advance of any change made under this provision. The notice must describe the change, when the change will occur, any change in emissions, and identify any permit terms or conditions made inapplicable as a result of the change. The permittee shall attach each notice to its copy of this permit.

3. Any permit shield provided in this permit does not apply to changes made under this provision.

# III. Facility-Wide or Generic Permit Requirements

Conditions in this section of the permit apply to all emissions units located at the facility.

III.A. Recordkeeping Requirements [40 CFR §§ 40 CFR 60.7(f), 71.6(a)(3)(ii)] [40 CFR § 60.7(f)] [NNOPR § 302(F)] [The NNOPR provision is enforceable by NNEPA only.]

In addition to the unit-specific recordkeeping requirements derived from the applicable requirements for each individual unit and contained in Section II, the permittee shall comply with the following generally applicable recordkeeping requirements:

- 1. The permittee shall keep records of required monitoring information that include the following:
  - a. The date, place, and time of sampling or measurements;
  - b. The date(s) analyses were performed,
  - c. The company or entity that performed the analyses;
  - d. The analytical techniques or methods used;
  - e. The results of such analyses; and
  - f. The operating conditions as existing at the time of sampling or measurement.
- The permittee shall retain records of all required monitoring data and support information for at least five years from the date of the monitoring sample, measurement, report, or application. Support information includes all calibration and maintenance records, all original recordings for continuous monitoring instrumentation, and copies of all reports required by this permit. [40 CFR § 60.735(a)]
- The permittee shall maintain a file of all measurements, including continuous monitoring system, monitoring device, and performance testing measurements; all continuous monitoring system performance evaluations; all continuous monitoring system or monitoring device calibration checks; adjustments and maintenance performed on these systems or devices; and all other information required by 40 CFR § 60 recorded in a permanent form suitable for inspection. The file shall be retained for at least five years following the date of such measurements, maintenance, reports and records.

III.B. Reporting Requirements [40 CFR § 71.6(a)(3)(iii)][NNOPR § 302(G)] [The NNOPR provision is enforceable by NNEPA only.]

The permittee shall comply with the following generally applicable reporting requirements.

- 1. The permittee shall submit to NNEPA and US EPA Region IX reports of any monitoring required under 40 CFR §§ 71.6(a)(3)(i)(A), (B), or (C) each six-month reporting period from January 1 to June 30 and from July 1 to December 31. All reports shall be submitted to NNEPA and US EPA Region IX and shall be postmarked by the 30th day following the end of the reporting period. All instances of deviations from permit requirements must be clearly identified in such reports. All required reports must be certified by a responsible official consistent with Section IV.E of this permit.
  - a. A monitoring report under this section must include the following:
    - i. The company name and address.
    - ii. The beginning and ending dates of the reporting period.
    - iii. The emissions unit or activity being monitored.
    - iv. The emissions limitation or standard, including operational requirements and limitations (such as parameter ranges), specified in the permit for which compliance is being monitored.
    - v. All instances of deviations from permit requirements, including those attributable to upset conditions as defined in the permit and including exceedances as defined under 40 CFR § 64, and the date on which each deviation occurred.
    - vi. If the permit requires continuous monitoring of an emissions limit or parameter range, the report must include the total operating time of the emissions unit during the reporting period, the total duration of excess emissions or parameter exceedances during the reporting period, and the total downtime of the continuous monitoring system during the reporting period.
    - vii. If the permit requires periodic monitoring, visual observations, work practice checks, or similar monitoring, the report shall include the total time when such monitoring was not performed during the reporting period and at the source's discretion either the total duration of deviations indicated by such monitoring or the actual records of deviations.

- viii. All other monitoring results, data, or analyses required to be reported by the applicable requirement.
- ix. The name, title, and signature of the responsible official who is certifying to the truth, accuracy, and completeness of the report.
- b. Any report required by an applicable requirement that provides the same information described in Conditions III.B.1.a.i through ix above shall satisfy the requirement under Condition III.B.1.
- c. "Deviation" means any situation in which an emissions unit fails to meet a permit term or condition. A deviation is not always a violation. A deviation can be determined by observation or through review of data obtained from any testing, monitoring, or recordkeeping established in accordance with 40 CFR §§ 71.6(a)(3)(i) and (a)(3)(ii). For a situation lasting more than 24 hours, each 24-hour period may be considered a separate deviation. Included in the meaning of deviation are any of the following:
  - i. A situation when emissions exceed an emission limitation or standard:
  - A situation where process or emissions control device parameter values indicate that an emission limitation or standard has not been met;
  - iii. A situation in which observations or data collected demonstrate noncompliance with an emission limitation or standard or any work practice or operating condition required by the permit;
  - iv. A situation in which an exceedance, as defined in the compliance assurance plan at 40 CFR Part 64, occurs.
- The permittee shall promptly report to NNEPA and US EPA Region IX deviations from permit requirements or start-up, shut-down, or malfunction plan requirements, including those attributable to upset conditions as defined in this permit, the probable cause of such deviations, and any corrective actions or preventive measures taken. Where the underlying applicable requirement contains a definition of "prompt" or otherwise specifies a time frame for reporting deviations, that definition or time frame shall govern. Where the underlying applicable requirement does not define prompt or provide a timeframe for reporting deviations, reports of deviations shall be submitted based on the following schedule:
  - a. For emissions of a hazardous air pollutant or a toxic air pollutant (as identified in the applicable regulation) that continue for more than an

- hour in excess of permit requirements, the report must be made within 24 hours of the occurrence or within 24 hours of the occurrence.
- b. For emissions of any regulated pollutant, excluding a hazardous air pollutant or a toxic air pollutant that continue for more than two hours in excess of permit requirements, the report must be made within 48 hours.
- c. For all other deviations from permit requirements, the report shall be submitted with the semi-annual monitoring report required in Condition III.B.1 of this permit.
- If any of the conditions in Condition III.B.2.a or b of this permit are met, the source must notify the NNEPA and US EPA Region IX by telephone, facsimile, or electronic mail sent to [HYPERLINK "mailto:charlenenelson@navajo-nsn.gov" \h land [HYPERLINK "mailto:r9.aeo@epa.gov" \h l, based on the timetable listed. A written notice, certified consistent with Condition III.B.4 of this permit must be submitted within ten working days of the occurrence. All deviations reported under this section must also be identified in the six-month report required under Condition III.B.1.
- 4. Any application form, report, or compliance certification required to be submitted by this permit shall contain certification by a responsible official of truth, accuracy, and completeness. All certifications shall state that, based on information and belief formed after reasonable inquiry, the statements and information in the document are true, accurate, and complete.

### III.C. Stratospheric Ozone and Climate Protection [40 CFR § 82]

- 1. The permittee shall comply with the standards for labeling products using ozone depleting substances pursuant to 40 CFR § 82, Subpart E:
  - a. All containers in which a Class I or Class II substance is stored or transported, all products containing a Class I substance, and all products directly manufactured with a Class I substance must bear the required warning statement if it is being introduced into interstate commerce pursuant to 40 CFR § 82.106.
  - b. The placement of the required warning statement must comply with the requirements of 40 CFR § 82.108.
  - c. The form of the label bearing the required warning statement must comply with the requirements of 40 CFR § 82.110.
  - d. No person may modify, remove, or interfere with the required warning statement except as described in 40 CFR § 82.112.

- 2. The permittee shall comply with the standards for recycling and emissions reduction pursuant to 40 CFR § 82, Subpart F, except as provided for motor vehicle air conditioners (MVACs), MCAV-like appliances and/or small appliances:
  - a. Persons opening appliances for maintenance, service, repair, or disposal must comply with the required practices pursuant to 40 CFR § 82.156.
  - b. Equipment used during maintenance, service, repair, or disposal of appliances must comply with the standards for recycling and recovery equipment under 40 CFR § 82.158.
  - c. Persons performing maintenance, service, repair, or disposal of appliances must be certified by an approved technician certification program pursuant to 40 CFR § 82.161.
  - d. Persons disposing of small appliances, MVACs, and MVAC-like appliances must comply with recordkeeping requirements pursuant to 40 CFR § 82.166. ("MVAC-like appliance" is defined in 40 CFR § 82.152.).
  - e. Persons owning commercial or industrial process refrigeration equipment must comply with the leak repair requirements under 40 CFR § 82.156.
  - f. Owners/operators of appliances normally containing 50 or more pounds of refrigerant must keep records of when the refrigerant was purchased and added to such appliances, pursuant to 40 CFR § 82.166(k).
- 3. If the permittee manufactures, transforms, destroys, imports, or exports a Class I or Class II substance, the permittee is subject to all the requirements as specified in 40 CFR § 82, Subpart A.
- 4. If the permittee performs a service on motor (fleet) vehicles when this service involves ozone-depleting substance refrigerant (or regulated substitute substance) in the MVAC, the permittee is subject to all the applicable requirements as specified in 40 CFR § 82, Subpart B.

The term "motor vehicle" as used in Subpart B does not include a vehicle in which final assembly of the vehicle has not been completed. The term "MVAC" as used in Subpart B, does not include the air-tight sealed refrigeration systems used as refrigerated cargo, or system used on passenger buses using HCFC-22 refrigerant.

5. The permittee shall be allowed to switch from any ozone-depleting substance to any acceptable substitute that is listed pursuant to 40 CFR Part 82, Subpart G.

#### **III.D.** Asbestos from Demolition and Renovation [40 CFR § 61, Subpart M]

The permittee shall comply with the requirements of 40 CFR §§ 61.140 through 61.157 of the National Emission Standard for Asbestos for all demolition and renovation projects.

# III.E. Chemical Accident Prevention [Clean Air Act Sections 112(r)(1), 112(r)(3), 112(r)(7) & 40 CFR Part 68]

- 1. The following activities are considered essential and necessary to satisfy the general duty requirements of Section 112(r)(1) of the Act:
  - a. Identify hazards which may result from accidental releases using appropriate hazard assessment techniques.
  - b. Design, maintain, and operate a safe facility.
  - c. Minimize the consequences of accidental releases if they occur.
- 2. This facility is subject to 40 CFR Part 68 and shall certify annual compliance with all requirements of 40 CFR Part 68, including compliance with the risk management plan (RMP) submitted to USEPA Region IX. [40 CFR § 68.215]

### IV. Title V Administrative Requirements

# **IV.A.** Fee Payment [NNOPR Subpart VI][The NNOPR provision is enforceable by NNEPA only.]

- 1. The permittee shall pay an annual permit fee in accordance with the procedures outlined below [NNOPR § 603(A) and (B)]
  - a. The permittee shall pay the annual permit fee by September 1 of each year.
  - b. The fee payment shall be in United States currency and shall be paid by money order, bank draft, certified check, corporate check, or electronic funds transfer payable to the order of Navajo Nation Environmental Protection Agency.
  - c. The permittee shall send the fee payment and a completed fee filing form to

Navajo Nation Air Quality Control Program Operating Permit Program P.O. Box 529

#### Fort Defiance, AZ 86504

- 2. The permittee shall submit a fee calculation worksheet form with the annual permit fee by September 1 of each year. Calculations of actual or estimated emissions and calculation of the fees owed shall be computed on the fee calculation worksheets provided by the US EPA. Fee payment of the full amount must accompany each fee calculation worksheet. [NNOPR § 603(A)]
- 3. The fee calculation worksheet shall be certified as to truth, accuracy, and completeness by a responsible official consistent with 40 CFR § 71.5(d).
- 4. Basis for calculating the annual fee:

The annual emissions fee shall be calculated by multiplying the total tons of actual emissions of all fee pollutants emitted from the source by the applicable emissions fee (in dollars/ton) in effect at the time of calculation. Emissions of any regulated air pollutant that are already included in the fee calculation under a category of regulated pollutant, such as a federally listed hazardous air pollutant that is already accounted for as a VOC or as PM10, shall be counted only once in determining the source's actual emissions. [NNOPR § 602(A) and (B)(1)]

- a. "Actual emissions" means the amount of emissions calculated using the actual rate of emissions in TPY of any fee pollutant emitted from a Part 71 source over the preceding calendar year and each emissions unit's actual operating hours, production rates, in-place control equipment, and types of materials processed, stored, or combusted during the preceding calendar year. Actual emissions shall not include emissions of any one fee pollutant in excess of 4,000 TPY, or any emissions that come from insignificant activities. [NNOPR §§ 602(B)(1), 102(5)]
- b. Actual emissions shall be computed using methods required by the permit for determining compliance, such as monitoring or source testing data.
- c. If actual emissions cannot be determined using the compliance methods in the permit, the permittee shall use other federally recognized procedures.
- d. The term "fee pollutant" is defined in NNOPR § 102(24).
- The term "regulated air pollutant" is defined in NNOPR § 102(50), except that for purposes of this permit the term does not include any pollutant that is regulated solely pursuant to 4 N.N.C. § 1121 nor does it include any hazardous air pollutant designated by the Director pursuant to 4 N.N.C. §1126(B).
- f. The permittee should note that the applicable fee is revised each year to account for inflation, and it is available from NNEPA starting on March

1 of each year.

- g. The total annual fee due shall be the greater of the applicable minimum fee and the sum of subtotal annual fees for all fee pollutants emitted from the source. [NNOPR § 602(B)(2)]
- 5. The permittee shall retain, in accordance with the provisions of 40 CFR § 71.6(a)(3)(ii), all fee calculation worksheets and other emissions-related data used to determine fee payment for five years following submittal of fee payment. Emission-related data include emissions-related forms provided by NNEPA and used by the permittee for fee calculation purposes, emissions-related spreadsheets, records of emissions monitoring data and related support information.
- 6. Failure of the permittee to pay fees in a timely manner shall subject the permittee to the assessment of penalties and interest in accordance with NNOPR § 603(C).
- 7. When notified by NNEPA of underpayment of fees, the permittee shall remit full payment within 30 days of receipt of notification.
- 8. A permittee who thinks an NNEPA assessed fee is in error and wishes to challenge such fee, shall provide a written explanation of the alleged error to NNEPA along with full payment of the NNEPA assessed fee. NNEPA shall, within 90 days of receipt of the correspondence, review the data to determine whether the assessed fee was in error. If an error was made, the overpayment shall be credited to the account of the permittee.

# **IV.B.** Blanket Compliance Statement [CAA §§ 113(a) and (e)(1), 40 CFR §§ 52.12, 52.33, 60.11(g), 71.6(a)(6)]

- 1. The permittee must comply with all terms and conditions of this Part 71 permit. Any permit noncompliance, including, but not limited to, violation of any applicable requirement; any permit term or condition; any fee or filing requirement; any duty to allow or carry out inspection, entry, or monitoring activities, or any regulation or order issued by the permitting authority pursuant to this part constitutes a violation of the CAA and is grounds for enforcement action; permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application. It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit. [40 CFR §§ 71.6(a)(6)]
- 2. Determinations of deviations, continuous or intermittent compliance status, or violations of this permit, are not limited to the applicable testing or monitoring methods required by the underlying regulations or this permit; other credible evidence (including any evidence admissible under the Federal Rules of Evidence) must be considered in such determinations. [CAA §§ 113(a) and (e)(1),

- **IV.C.** Compliance Certifications [40 CFR § 71.6(c)(5)][NNOPR § 302(I)(3)][The NNOPR provision is enforceable by NNEPA only.]
  - 1. The permittee shall submit to NNEPA and US EPA Region IX a semi-annual certification of compliance with permit terms and conditions, including emission limitations, standards, or work practices, postmarked by January 30 and covering the previous calendar year. The compliance certification shall be certified as to truth, accuracy, and completeness by the permit-designated responsible official consistent with Section IV.E of this permit and 40 CFR § 71.5(d). [40 CFR § 71.6(c)(5)]
  - 2. The permittee shall submit to NNEPA a certification of compliance with permit terms and conditions, including emission limitations, standards, or work practices, postmarked by July 30 of each year and covering the previous six months. The compliance certification shall be certified as to truth, accuracy, and completeness by the permit-designated responsible official consistent with Section IV.E. of this permit. This condition is enforceable by NNEPA only. [NNOPR § 302(I)].
  - 3. The certification shall include the following:
    - a. Identification of each permit term or condition that is the basis of the certification
    - b. Identification of the method(s) or other means used for determining the compliance status of each term and condition during the certification period.
    - c. The compliance status of each term and condition of the permit for the period covered by the certification based on the method or means designated above. The certification shall identify each deviation and take it into account in the compliance certification.
    - d. A statement whether compliance with each permit term was continuous or intermittent.
    - If necessary, the owner or operator shall also identify any other material information that must be included in the certification to comply with CAA § 113(c)(2), which prohibits knowingly making a false certification or omitting material information.
- **IV.D. Duty to Provide and Supplement Information** [40 CFR §§ 71.6 (a)(6)(v), 71.5(b)][NNOPR § 301(E)][The NNOPR provision is enforceable by NNEPA only.]

The permittee shall furnish to NNEPA, within a reasonable time, any information that NNEPA may request in writing to determine whether cause exists for modifying,

revoking, and reissuing, or terminating the permit, or to determine compliance with the permit. Upon request, the permittee shall also furnish to NNEPA copies of records that are required to be kept pursuant to the terms of the permit, including information claimed to be confidential. (Confidential information may be provided to US EPA Region IX only, pursuant to 40 CFR § 71.6(a)(6)(v), at the permittee's discretion.) Information claimed to be confidential should be accompanied by a claim of confidentiality according to the provisions of 40 CFR Part 2, Subpart B. The permittee, upon becoming aware that any relevant facts were omitted or incorrect information was submitted in the permit application, shall promptly submit to NNEPA such supplementary facts or corrected information. The permittee shall also provide additional information to NNEPA as necessary to address any requirements that become applicable to the facility after this permit is issued.

**IV.E.** Submissions [40 CFR §§ 71.5(d), 71.6][NNOPR § 103][The NNOPR provision is enforceable by NNEPA only.]

Any document required to be submitted with this permit shall be certified by a responsible official as to truth, accuracy, and completeness. Such certifications shall state that based on information and belief formed after reasonable inquiry, the statements and information in the document are true, accurate, and complete. All documents required to be submitted, including reports, test data, monitoring data, notifications, compliance certifications, fee calculation worksheets, and applications for renewals and permit modifications shall be submitted to NNEPA and US EPA Region IX, as applicable, at the respective addresses below:

Navajo Nation Air Quality Control Program Operating Permit Program P.O. Box 529 Fort Defiance, AZ 86504

For Permit Renewal and Modification Applications:

Permits Office Chief, Air-3 US EPA Region 9 Air Division 75 Hawthorne Street San Francisco, CA 94105-3901

For All Other Submissions:

Manager, Air & Tri-Section ENF-2-1 US EPA Region 9 Enforcement Division 75 Hawthorne Street

#### San Francisco, CA 94105-3901

**IV.F.** Severability Clause [40 CFR § 71.6 (a)(5)][NNOPR § 302(A)(5)][The NNOPR provision is enforceable by NNEPA only.]

The provisions of this permit are severable. In the event of any challenge to any portion of this permit, or if any portion is held invalid, the remaining permit conditions shall remain valid and in force.

IV.G. Permit Actions [40 CFR § 71.6 (a)(6)(iii)][NNOPR § 406][The NNOPR provision is enforceable by NNEPA only.]

This permit may be modified, revoked, reopened, and reissued, or terminated for cause. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or of a notification of planned changes or anticipated noncompliance does not stay any permit condition.

**IV.H.** Administrative Permit Amendments [40 CFR § 71 7(d)][NNOPR § 405(C)][The NNOPR provision is enforceable by NNEPA only.]

The permittee may request the use of administrative permit amendment procedures for a permit revision that:

- 1. Corrects typographical errors.
- 2. Identifies a change in the name, address, or phone number of any person identified in the permit, or provides a similar minor administrative change at the source.
- 3. Requires more frequent monitoring or reporting by the permittee.
- 4. Allows for a change in ownership or operational control of a source where NNEPA determines that no other change in the permit is necessary, provided that a written agreement containing a specific date for transfer of permit responsibility, coverage, and liability between the current and new permittee has been submitted to NNEPA.
- Incorporates into the permit the requirements from preconstruction review permits authorized under a US EPA-approved program, provided that such a program meets procedural requirements substantially equivalent to the requirements of 40 CFR §§ 71.7 71.8 and 71.10 that would be applicable to the change if it were subject to review as a permit modification, and compliance requirements substantially equivalent to those contained in 40 CFR § 71.6.
- 6. Incorporates any other type of change that NNEPA has determined to be similar to those listed above in Conditions IV.H.1 through 5.

- **IV.I. Minor Permit Modifications** [40 CFR § 71.7(e)(1)][NNOPR § 405(D)][The NNOPR provision is enforceable by NNEPA only.]
  - 1. The permittee may request the use of minor permit modification procedures only for those modifications that:
    - a. Do not violate any applicable requirement.
    - b. Do not involve significant changes to existing monitoring, reporting, or recordkeeping requirements in the permit.
    - c. Do not require or change a case-by-case determination of an emissions limitation or other standard, or a source-specific determination for temporary sources of ambient impacts, or a visibility or increment analysis.
    - d. Do not seek to establish or change a permit term or condition for which there is no corresponding underlying applicable requirement and that the source has assumed to avoid an applicable requirement to which the source would otherwise be subject. Such terms and conditions include:
      - i. A federally enforceable emissions cap assumed to avoid classification as a modification under any provision of CAA Title I; and
      - ii. An alternative emissions limit approved pursuant to regulations promulgated under CAA § 112(i)(5).
    - e. Are not modifications under any provision of CAA Title I.
    - f. Are not required to be processed as a significant modification.
  - 2. Notwithstanding the list of changes eligible for minor permit modification procedures in Condition IV.I.1, minor permit modification procedures may be used for permit modifications involving the use of economic incentives, marketable permits, emissions trading, and other similar approaches, to the extent that such minor permit modification procedures are explicitly provided for in an applicable implementation plan or in applicable requirements promulgated by US EPA.
  - 3. An application requesting the use of minor permit modification procedures shall meet the requirements of 40 CFR § 71.5(c) and shall include the following:
    - a. A description of the change, the emissions resulting from the change, and any new applicable requirements that will apply if the change occurs;

- b. The source's suggested draft permit;
- c. Certification by a responsible official, consistent with 40 CFR § 71.5(d), that the proposed modification meets the criteria for use of minor permit modification procedures and a request that such procedures be used; and
- d. Completed forms for the permitting authority to use to notify affected States and the Administrator as required under 40 CFR § 71.8.
- 4. The permittee may make the change proposed in its minor permit modification application immediately after it files such application. After the permittee makes the change allowed by the preceding sentence, and until NNEPA takes any of the actions authorized by 40 CFR §§ 71.7(e)(1)(iv)(a) through (c), the permittee must comply with both the applicable requirements governing the change and the proposed permit terms and conditions. During this time period, the permittee need not comply with the existing permit terms and conditions it seeks to modify. If the permittee fails to comply with its proposed permit terms and conditions during this time period, however, the existing permit terms and conditions it seeks to modify may be enforced against it.
- 5. The permit shield under 40 CFR § 71.6(f) may not extend to minor permit modifications.
- **IV.J. Significant Permit Modifications** [40 CFR §§ 71.5(a)(2), 71.7(e)(3)][NNOPR §§ 301(C), 405(E)] [The NNOPR provision is enforceable by NNEPA only.]
  - 1. The permittee must request the use of significant permit modification procedures for those modifications that:
    - a. Do not qualify as minor permit modifications or as administrative amendments.
    - b. Are significant changes in existing monitoring permit terms or conditions.
    - c. Are relaxations of reporting or recordkeeping permit terms or conditions.
  - 2. Nothing herein shall be construed to preclude the permittee from making changes consistent with Part 71 that would render existing permit compliance terms and conditions irrelevant.
  - 3. The permittee must meet all requirements of Part 71 for applications for significant permit modifications. Specifically, for the application to be determined complete, the permittee must supply all information that is required by 40 CFR §71.5(c) for permit issuance and renewal, but only that information that is related to the proposed change.

- **IV.K.** Reopening for Cause [40 CFR § 71.7(f)][NNOPR § 406][This NNOPR provision is enforceable by NNEPA only.]
  - 1. US EPA shall reopen and revise the permit prior to expiration under any of the following circumstances:
    - a. Additional requirements under the CAA become applicable to a major Part 71 source with a remaining permit term of 3 or more years.
    - b. NNEPA or US EPA determines that the permit contains a material mistake or that inaccurate statements were made in establishing the emissions standards or other terms or conditions of the permit.
    - c. NNEPA or US EPA determines that the permit must be revised or revoked to assure compliance with the applicable requirements.
  - 2. Proceedings to reopen and issue a permit shall follow the same procedures as apply to initial permit issuance and shall affect only those parts of the permit for which cause to reopen exists, and shall be made as expeditiously as practicable.
  - 3. Reopening for cause by NNEPA shall not be initiated before notice of such intent is provided to the peremittee by NNEPA at least 30 days in advance of the date that the permit is to be reopened, except that NNEPA may provide a shorter time period in the case of an emergency.
  - 4. Reopening for cause by US EPA shall follow the procedures set forth in 40 CFR§71.7(g).
- **IV.L. Property Rights** [40 CFR § 71.6(a)(6)(iv)][NNOPR § 302(B)(5)][The NNOPR provision is enforceable by NNEPA only.]

This permit does not convey any property rights of any sort, or any exclusive privilege.

**IV.M. Inspection and Entry** [40 CFR § 71.6(c)(2)][NNOPR § 302(I)(2)][The NNOPR provision is enforceable by NNEPA only.]

Upon presentation of credentials and other documents as may be required by law, the permittee shall allow authorized representatives from NNEPA and US EPA to perform the following:

1. Enter upon the permittee's premises where a Part 71 source is located or emissions-related activity is conducted, or where records must be kept under the conditions of the permit;

- 2. Have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit;
- 3. Inspect at reasonable times any facilities, equipment (including monitoring and air pollution control equipment), practices, or operations regulated or required under the permit; and
- 4. As authorized by the federal CAA, sample or monitor at reasonable times substances or parameters for the purpose of assuring compliance with the permit or applicable requirements.

# IV.N. Emergency Provisions [40 CFR § 71.6(g)][NNOPR § 305][The NNOPR provision is enforceable by NNEPA only.]

- In addition to any emergency or upset provision contained in any applicable requirement, the permittee may seek to establish that noncompliance with a technology-based emission limitation under this permit was due to an emergency. To do so, the permittee shall demonstrate the affirmative defense of emergency through properly signed, contemporaneous operating logs, or other relevant evidence that:
  - a. An emergency occurred and that the permittee can identify the cause(s) of the emergency,
  - b. The permitted facility was at the time being properly operated;
  - c. During the period of the emergency the permittee took all reasonable steps to minimize levels of emissions that exceeded the emissions standards, or other requirements in this permit; and
  - d. The permittee submitted notice of the emergency to US EPA within 2 working days of the time when emissions limitations were exceeded due to the emergency. This notice must contain a description of the emergency, any steps taken to mitigate emissions, and corrective actions taken. This notice fulfills the requirements of Condition III.C.2 of this permit. In any enforcement proceeding, the permittee has the burden of proof to establish the occurrence of an emergency.
- 2. An "emergency" means any situation arising from sudden and reasonably unforeseeable events beyond the control of the source, including acts of God, which situation requires immediate corrective action to restore normal operation, and that causes the source to exceed a technology-based emissions limitation under the permit due to unavoidable increases in emissions attributable to the emergency. An emergency shall not include noncompliance to the extent caused by improperly designed equipment, lack of preventive maintenance, careless or improper operation, or operator error.

**IV.O.** Transfer of Ownership or Operation [40 CFR § 71.7(d)(1)(iv)][NNOPR §405(C)] [The NNOPR provision is enforceable by NNEPA only.]

A change in ownership or operational control of this facility may be treated as an administrative permit amendment if no other change in this permit is necessary and provided that a written agreement containing a specific date for transfer of permit responsibility, coverage, and liability between the current and new permittee has been submitted to NNEPA.

**IV.P.** Off-Permit Changes [40 CFR § 71.6(a)(12)][NNOPR § 404(B)][The NNOPR provision is enforceable by NNEPA only.]

The permittee is allowed to make certain changes without a permit revision, provided that the following requirements are met:

- 1. Each change is not addressed or prohibited by this permit;
- 2. Each change must comply with all applicable requirements and may not violate any existing permit term or condition,
- 3. Changes under this provision may not include changes or activities subject to any requirement under Title IV or that are modifications under any provision of CAA Title I;
- 4. The permittee must provide contemporaneous written notice to NNEPA and US EPA Region IX of each change, except for changes that qualify as insignificant activities under 40 CFR § 71.5(c)(11). The written notice must describe each change, the date of the change, any change in emissions, pollutants emitted and any applicable requirements that would apply as a result of the change; and
- 5. The permittee must keep a record describing all changes that result in emissions of any regulated air pollutant subject to any applicable requirement not otherwise regulated under this permit, and the emissions resulting from those changes.
- IV.Q. Permit Expiration and Renewal [40 CFR §§ 71.5(a)(1)(iii), 71.6(a)(11), 71.7(b), 71.7(c)(1)(i) and (ii)][NNOPR §§ 301(B)(2) and 401(F)][The NNOPR provision is enforceable by NNEPA only.]
  - 1. This permit shall expire upon the earlier occurrence of the following events:
    - a. Up to 12 years elapse from the date of issuance to a solid waste incineration unit combusting municipal waste subject to standards under CAA § 129; or
    - b. For sources other than those identified in Condition IV.Q.1.a above, five

years elapse from the date of issuance; or

- c. The source is issued a Part 70 permit by a US EPA-approved permitting authority.
- 2. Expiration of this permit terminates the permittee's right to operate unless a timely and complete permit renewal application has been submitted on or before a date six months, but not more than 18 months, prior to the date of expiration of this permit.
- 3. If the permittee submits a timely and complete permit application for renewal consistent with 40 CFR § 71.5(a)(2), but the permitting authority has failed to issue or deny the renewal permit, the permit shall not expire until the renewal permit has been issued or denied.
- 4. The permittee's failure to have a current Part 71 permit is not a violation of part 71 until NNEPA takes final action on the permit renewal application. This protection shall cease to apply if, subsequent to the completeness determination under 40 CFR § 71.7(a)(4), the permittee fails to submit any additional information identified as being needed to process the application by the deadline specified in writing by NNEPA.
- 5. Renewal of this permit is subject to the same procedural requirements that apply to initial permit issuance, including those for public participation, affected State, and tribal review.
- 6. The application for renewal shall include the current permit number, description of permit revisions and off-permit changes that occurred during the permit term, any applicable requirements that were promulgated and not incorporated into the permit during the permit term, and other information required by the application.

#### IV.R. Malfunction

The following administrative requirements apply to the candlestick flare:

NNEPA and US EPA Region 9 shall be notified by telephone within 48 hours following any failure of the candlestick flare to operate in a normal manner if such failure results in an increase in emissions. In addition, NNEPA and US EPA Region 9 shall be notified in writing within fifteen (15) days of any such failure. This notification shall include a description of the malfunction or abnormal operation, the date of the initial failure, the period of time of the failure, the cause of the failure, the estimated resultant emissions and the methods utilized to restore normal operations. Compliance with this malfunction notification provision shall not excuse or otherwise constitute a defense to any violations of this permit or of any law or regulations which such malfunction may cause.

